1 2 DEC - 5 2007 3 HEARING BOARD BAY AREA AIR QUALITY 4 MANAGEMENT DISTRICT MARY ROMAIDIS 5 **CLERK HEARING BOARD** 6 BAY AREA AIR OUALITY MANAGEMENT DISTRICT 7 BEFORE THE HEARING BOARD 8 9 OF THE BAY AREA AIR QUALITY MANAGEMENT DISTRICT 10 STATE OF CALIFORNIA 11 In the Matter of: Docket No. 3535 12 THE AIR POLLUTION CONTROL CONDITIONAL ORDER OF 13 **ABATEMENT** OFFICER of the BAY AREA AIR 14 **OUALITY MANAGEMENT DISTRICT** (Health and Safety Code Section 15 Complainant, 42451a) 16 HIEP VO, individually and dbaMCKEE 17 BEACON SERVICE 18 Site No. C9809 19 Respondent. 20 21 22 The above-entitled matter involves an Accusation and Request for Order of Abatement 23 ("Accusation") as a result of alleged violation of Regulation 2, Rule 1 of the Rules and Regulations of the Bay Area Air Quality Management District ("District"). The District filed the 24 25 Accusation on May 4, 2007. Mr. Hiep Vo, owner of McKee Beacon Service, located at 3495 McKee Road, San Jose, 26 California ("Respondent"), appeared on behalf of Respondent at the June 28, 2007 hearing but 27

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did not appear at the continued hearing of December 6, 2007.

Susan Adams, Assistant Counsel, appeared for the District Air Pollution Control Officer ("APCO").

The Hearing Board held an initial the hearing on June 28, 2007 and continued the hearing to December 6, 2007. The Clerk of the Hearing Board provided notice of the hearings on the Accusation in accordance with the requirements of the California Health and Safety Code. The Hearing Board provided the public with an opportunity to testify at the hearings, as required by the California Health and Safety Code. No members of the public testified. The Hearing Board heard evidence, testimony and argument from Respondent and APCO.

#### **BACKGROUND**

McKee Beacon Service is a gasoline dispensing facility ("GDF") that operates seven days a week, twenty-four hours a day. The GDF is equipped with three 10,000-gallon gasoline storage tanks and twenty-four (24) dispensing nozzles. Respondent has had a permit to operate, Permit No. C9809, which covers the period of August 1 through July 31 of the following year and which provides a permitted gasoline throughput limit of 1,700,000 gallons in any consecutive twelve-month period.

Volatile organic compounds ("VOCs") are organic compounds that evaporate quickly into the atmosphere. VOCs, reacting with oxides of nitrogen in sunlight, create ground level ozone. Ground level ozone is the primary component of photochemical smog, which is a significant air quality problem in the Bay Area. Smog aggravates respiratory diseases, reduces visibility, causes eye irritation, and damages vegetation. One of the common sources of VOCs is gasoline vapors. Gasoline vapor, which contains hydrocarbons, is an air contaminant. Gasoline contains benzene, a known carcinogen.

District Regulation 2, Rule 1, Section 302 prohibits the use or operation of any article, machine, equipment or other contrivance that causes or controls the issuance of air contaminants by any person (as described in District Regulation 2, Rule 1, Section 401) without first obtaining a written authorization from the APCO in the form of a permit to operate.

District Regulation 8, Rule 7, Sections 301.13 and 302.14 require a GDF operator to demonstrate annually that its Phase I vapor recovery system is leak-free and vapor tight and that

its Balance Phase II vapor recovery system passes a backpressure test in order to assure that the GDF does not release air contaminants into the atmosphere.

## 1. Permit to Operate.

This matter originates from Respondent's failure to obtain a permit to operate for the period of August 1, 2006 to July 31, 2007. In June 2006, the District sent Respondent the invoice for the 2006 – 2007 Permit to Operate fees, which totaled \$1,176.96. The invoice informed Respondent that the GDF was not authorized to operate as of August 1, 2006, until the District received payment. Because Respondent had failed to pay the permit fees as of September 1, 2006, the District imposed reinstatement fees of \$117.89 and \$471.58, for a total amount of fees due of \$1,768.44., in accordance with District Regulations 3-405.3.1 and 3-405.3.2, for a total amount due of \$1,296.86. Until the June 28, 2007 hearing, Respondent had not paid the outstanding fees.

From August 1, 2006 through and including June 28, 2007, Respondent continued to operate the GDF, which a District inspector confirmed through site inspections. During an inspection on November 7, 2006, the inspector issued to the Facility Notice of Violation ("NOV") No. A48569 for operation of the GDF without a valid permit to operate, in violation of District Regulation 2, Rule 1, Section 302.

## 2. Other Violations of District Rules and Regulations.

As of the date of the June 28, 2007, Respondent had also failed to pay the judgment that the Small Claims Division of the Santa Clara County Superior Court had entered against Respondent on March 7, 2006, for violations of District regulations pertaining to GDFs ("Case No. 405SC016374"). The Court ordered Respondent to pay the District \$5,000.00 in civil penalties, plus \$62.00 in costs.

Further, as of June 28, 2007, Respondent had failed to pay a civil penalty or otherwise resolve another NOV, NOV No. A48559, for significant defects on ten of the 24 nozzles in violation of District Regulation 8-7-302, which the District had issued to Respondent on August 29, 2006.

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## 3. Public Hearing on the Accusation.

The parties agreed to a settlement of this matter that included a resolution of all past fees and violations and a schedule of payment of all outstanding fees, penalties and costs. At the June 28, 2007 hearing, the District presented an Election of Payment executed that day by Respondent, in which Respondent agreed to pay the outstanding permit to operate fees of \$1,768.44, the civil penalties of \$2,000.00 to resolve the outstanding two NOVs, and \$5,062.00 to pay the outstanding judgment in Case No. 405C016374 ("Civil Penalty Payment"). The Election of Payment included a schedule of payments, which required a payment of \$2,000.00 on the date of the hearing and \$1,000.00 on the last day of each month thereafter until the entire Civil Monetary Penalty was paid by the end of January 2008. Respondent accompanied the executed Election of Payment with the first payment installment of \$2,000.00.

The Hearing Board accepted the proposed settlement, with the additional requirement that Respondent timely pay the 2007 – 2008 permit to operate fees by the deadline of August 1, 2007. The Hearing Board continued to public hearing to August 16, 2007 which, if Respondent had paid the fees, the Hearing Board would cancel and continue the hearing to early February 2008, when Respondent should have paid the Civil Penalty Payment in full, in accordance with the executed Election of Payment.

As of this date, Respondent has paid \$3,000.00 of the Civil Penalty Payment. Pursuant to the schedule in the Election of Payment, Respondent owes \$4,000.00 as of November 30, 2007; will owe \$1,000.00, as of December 31; and will owe the remaining \$830.44, as of January 31, 2008.

#### 4. Continuing Violations.

Respondent has failed to demonstrate for two years compliance with the vapor tightness standards of the Phase I enhanced vapor recovery system of the underground storage tank, as required by District Regulation 8-7-301.13 and has failed to demonstrate for two years compliance with the back pressure standards for the Balance Phase II vapor recovery system.

Respondent has a history of non-compliance with District regulations.

Respondent has not curtailed or ceased operations since June 28, 2007.

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## **DISCUSSION**

Pursuant to Health and Safety Code Section 42451(a), the Hearing Board may issue an order for abatement if it finds that any person is operating GDF without a permit or in violation of any rule, order, or regulation prohibiting or limiting the discharge of an air contaminant into the air. The Hearing Board finds that Respondent has operated the GDF in violation of the Election of Payment and in violation of the requirement that limits or prohibits discharge of air contaminant into the air.

## <u>ORDER</u>

WHEREFORE, pursuant to Sections 42451(a) and 42452 of the California Health and Safety Code, the HEARING BOARD of the BAY AREA AIR QUALITY MANAGEMENT DISTRICT hereby ORDERS as follows:

- 1. The APCO's Request for a Conditional Order For Abatement shall be and hereby is GRANTED as follows: McKee Beacon Service is hereby ordered to cease and desist from operating the GDF until it pays the unpaid balance of Five Thousand Eight Hundred Thirty Dollars and Forty-Four Cents (\$5,830.44).
  - 2. The Hearing Board shall retain jurisdiction of this matter.
  - 3. This Order shall be come effectively immediately upon the filing of this Order.

Moved by:

Rolf Lindenhayn, Esq.

Seconded by:

Terry A. Trumbull, Esq.

AYES:

Rolf Lindenhayn, Esq.; Terry A. Trumbull, Esq.; Julio Magalahães,

Ph.D; Thomas M. Dailey, M.D.

NOES:

None

ABSTAINED:

None

NON-PARTICIPATING:

Christine Colline, P.E.

Thomas M. Dailey, M.D., Chair

12-6-0-7
Date